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Underground Natural Gas Storage Fees, Voluntary Information Sharing System, API Website: Pipeline Safety Update - Issue No. 117

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PHMSA Proposes User Fee Structure for Underground Natural Gas Storage Facilities

On November 7, the *Pipeline and Hazardous Materials Safety Administration (PHMSA)* published a <u>notice</u> advising operators of underground natural gas storage facilities of a proposed user fee assessment and rate structure that PHMSA would adopt to recover the costs of inspecting and regulating interstate and intrastate natural gas storage facilities by PHMSA and state regulators. PHMSA is requesting public comments on the proposed user fee structure by January 6, 2017.

Section 12 of the Protecting Our Infrastructure of Pipelines and Enhancing Safety (PIPES) Act of 2016 requires that PHMSA issue federal safety standards for underground natural gas storage facilities. PHMSA expects to issue an interim final rule establishing minimum federal safety standards by the end of 2016. Section 12 also provides for the imposition of user fees on operators of these facilities and prescribe procedures for collecting the fee. Section 2 of the PIPES Act of 2016 authorizes \$8 million to be appropriated from user fees for each of the fiscal years 2017-2019. PHMSA cannot collect the user fee unless the expenditure of the fee is provided in advance in an appropriations act. If Congress appropriates funds to this account for fiscal years 2017-2019, PHMSA will collect the funds from facility operators.

The proposed user fee assessment would be tiered, based on each operator's amount of working gas storage capacity, with fees ranging from \$12,308 to \$142,857. For 2017, PHMSA would use 2015 data regarding the amount of working gas storage capacity compiled by the Energy Information Administration. Thereafter, PHMSA would use information regarding capacity and the number of wells per storage facility that is reported by operators in an annual report.

PHMSA Requests Nominations for Voluntary Information-Sharing System Working Group

On November 8, PHMSA issued a <u>request</u> for nominations of individuals to serve on the new Voluntary Information-Sharing System Working Group, established under Section 10 of the PIPES Act of 2016. The group of up to 30 members will consider and make recommendations regarding the

development of a voluntary information-sharing system to encourage collaborative efforts to exchange pipeline inspection information and advanced pipeline inspection technologies for the purpose of improving integrity risk analysis for both gas transmission and hazardous liquid pipelines. Working group members will serve 3-year terms, and will include individuals from PHMSA and state regulatory bodies and government entities, industry, safety advocacy groups, research institutions, and labor organizations. Nominations must be received by November 28.

PHMSA Rulemakings Update. The tables below summarize the status of PHMSA's rulemakings as reported in the Department of Transportation's (DOT) <u>October Significant Rulemaking Report</u>, the Office of Management and Budget's (OMB) Office of Information and Regulatory Affairs (OIRA) in the Spring 2016 <u>Unified Regulatory Agenda</u>, and OIRA's <u>List of Regulatory Actions Currently Under Review</u>.

Pending Final Rules

| Proceeding | DOT Estimated Submission to OMB* | DOT Estimated Publication | OIRA Estimated Publication |
|---------------------------|----------------------------------|---------------------------|-------------------------------|
| Plastic Pipe Rule | Not listed by DOT | Not listed by DOT | October 2016 |
| Operator Qualification, | Not listed by DOT | Not listed by DOT | October 2016 |
| Cost Recovery, | | | |
| Accident and Incident | | | |
| Notification, and Other | | | |
| Pipeline Safety | | | |
| Proposed Changes | | | |
| Safety of Gas | No Estimate | No Estimate | No Estimate |
| Transmission and | | | |
| Gathering Pipelines | Available | Available | Available |
| Safety of Hazardous | Submitted | December 30, 2016 | October 2016 |
| Liquid Pipelines | | | |
| | October 18, 2016 | | |
| Underground Storage | Submitted | February 14, 2017 | August 2016 |
| Facilities (interim final | | | |
| rule) | October 18, 2016 | | |

Pending Notices of Proposed Rulemaking

| J | DOT Estimated Submission to OMB* | DOT Estimated Publication | OIRA Estimated Publication |
|---|----------------------------------|---------------------------|----------------------------|
| Periodic Updates of Regulatory References | Not listed by DOT | Not listed by DOT | July 2016 |
| to Technical Standards and Miscellaneous | I . | | |
| Amendments | | | |
| State Pipeline Safety | Not listed by DOT | Not listed by DOT | August 2016 |
| Program Certification | | | |
| Valve Installation and | January 24, 2017 | May 3, 2017 | September 2016 |
| Minimum Rupture | | | |
| Detection Standards | | | |

^{*}Under Executive Order (EO) 12866, OMB reviews proposed significant rules to ensure they are consistent with applicable law, the President's priorities, and the principles set forth in the EO, and to

ensure the proposals do not conflict with another agency's policies or actions. OMB also analyzes the cost-benefit analyses in support of the proposals. While the EO sets out deadlines for OMB evaluation, review periods are often extended.

UPDATES FROM INDUSTRY

API launches website on pipeline safety management systems. The American Petroleum Institute (API) has established a <u>website</u> to provide information on pipeline safety management systems. The website provides guidance on the use and implementation of API Recommended Practice 1173, Pipeline Safety Management Systems.

SELECT UPDATES FROM STATES

NEW JERSEY

<u>S 2673</u> (Bateman). Introduced October 13, 2016, this bill would increase civil penalties for violations of the natural gas or hazardous liquid pipeline safety regulations, including New Jersey's one-call damage prevention rule. The civil penalties would increase from \$100,000 to \$200,000 per day for each violation, and the maximum penalty would increase from \$1,000,000 to \$2,000,000 for any related series of violations.

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