Are Compliance Management Systems the New Battlefront for the CFPB and Prudential Regulators?

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As we all know it takes more than legislation to shift a mindset away from business as usual. And by no means is the once overlooked world of consumer finance excepted from this truth. The **Dodd-Frank Wall Street Reform and Consumer Protection Act (Dodd-Frank)**, which seeks to change the corporate culture within American financial institutions, was just the start, but it cannot do it alone. This is where the regulators fit in. But are they rising to the challenge?

Armed with four more years of President Obama's administration, the Consumer Financial Protection Bureau (CFPB or Bureau), with the prudential regulators in tow, (e.g., Office of the Comptroller of the Currency (OCC), Federal Deposit Insurance Corporation (FDIC), and the Federal Reserve Board (FRB)) have been given the breathing room and the perceived electoral approval to address so called "deficient" compliance management systems (CMS)¹ within the consumer finance space to ensure proper legal compliance, monitoring, and prompt identification of risks. How will they do this? Well, to borrow a phrase from Thomas Curry, Comptroller of the Currency, it will take "boots on the ground."²

In the recent article, "Two is Stronger Than One: Joint Enforcement Actions, Trend Spotting in the CFPB's Recent Enforcement Activity,"³ we explored the trend, impact, and staying power of the CFPB's coordinated enforcement efforts with multiple prudential regulators. Specifically, we looked at the CFPB's enforcement and supervisory authority in comparison to that of the prudential regulators, as well as points of convergence between them, especially in the area of compliance and the impact of coordination on supervisory responsibilities.

From a twelve thousand foot view, the result of the recent coordination appears to be a highly effective and stronger consumer financial stability oversight body. At a more granular level, the result is well coordinated joint enforcement actions with increased penalty costs (\$101.5 million assessed within four months) and clear directives focused on improving corporate governance, from board oversight to service provider mandates and everything in between.

Further to that end, prudential regulators have raised the bar and "heightened expectations for corporate governance" rule the day.⁴ The jargon of the moment, "heightened expectations," is not easily defined, but it is clearly evidenced in the recent joint public enforcement actions,⁵ mentioned below, which address head-on operational risks associated with consumer financial law, and clearly lay out CMS expectations.

In this article we look more closely at the CFPB's CMS expectations and recent CMS related findings as discussed in its Supervisory Highlights, as well as some recent statements by other prudential regulators, in particular the FDIC and the OCC, which echo the CFPB's sentiment, and we consider what this means for the large banks⁶ and supervised non-banks⁷ falling under the CFPB's supervisory authority in days ahead. To begin, however, we briefly look at how the supervisory coordination is working out between the CFPB and the prudential regulators.

Supervisory Coordination by the CFPB and the Prudential Regulators.

Rather than creating what could have been a kerfuffle, Title X of Dodd-Frank, which requires the CFPB to coordinate with the prudential regulators, for the moment appears to have created a stronger collaborative oversight body.⁸ As set forth in the Memorandum of Understanding⁹ entered into between the CFPB and the prudential regulators, the respective examiners are coordinating on a host of issues, including compliance with Federal consumer financial law,¹⁰ Section 5 of the Federal Trade Commission Act,¹¹ and other federal laws.

By all accounts, the coordination has proven effective and is in full swing. The CFPB's first public enforcement actions have all been joint actions with other prudential regulators including the OCC, the FDIC and the FRB. At least one of the actions stemmed from a CFPB examination¹² and two of the actions stemmed from investigations started by the prudential regulators.¹³

For example, over a span of four months, the CFPB along with prudential regulators have entered into Consent Orders with Capital One Bank, (USA), N.A.,¹⁴ Discover Bank,¹⁵ and several American Express entities,¹⁶ wherein some prudential regulators determined the entities engaged in deceptive acts and practices, and/or unsafe and unsound banking practices.

Equally significant, but normally hidden from public view, is the coordinated supervisory activity occurring within the "traditional supervisory framework of institutional confidentiality."¹⁷ A rare insight on this behindthe-scenes activity is contained within the CFPB's Supervisory Highlights.¹⁸ The report dishes out choice morsels of issues being detected in key product areas, while maintaining confidentiality. The report also goes on to describe some of the non-public corrective actions being taken against financial institutions participating in the credit card, credit reporting and mortgage markets.¹⁹

While not as publicized as the public enforcement activities, the report indicates that the CFPB's nonpublic supervisory activities have resulted in remedial relief to 1.4 million consumers, correction of illegal practices, adoption of policies and procedures, and implementation of robust CMS²⁰ - relatively impressive for the Bureau examiners' first year on the job.²¹

On the prudential regulator front, insight from comments like the recent one by Comptroller Curry, that "[P]assable is not acceptable,"²² indicate an ever decreasing tolerance appetite for the days ahead.

The CFPB's CMS Expectations.

To appreciate fully the CFPB's CMS expectations, you must start with the foundational knowledge that the CFPB believes that assessing the quality of a financial institution's CMS is one of its most important supervisory responsibilities.²³ This is a poignant message of what to expect from the CFPB examiner. But note, unlike what large banks may have experienced from their examiner in the past, this new examiner will be looking at CMS from a different angle - the consumer financial law angle -

and with a heightened level of intensity not known in seasons past.

A clear message on the Bureau's tolerance level, the Supervisory Highlights states that one of the most critical concerns the CFPB examiners confronted in the last year were comprehensive deficiencies in CMS, including deficiencies related to affiliate or third-party service providers.²⁴ As such, it is not surprising that the CFPB, which is generally loquacious for the good of transparency, released its Supervisory Highlights²⁵ to apprise the financial services industry of its findings and to reiterate its expectations. Some key observations from that report follow.

For one, corporate culture is under the microscope. The CFPB is not only evaluating the understanding and application of an institution's compliance program by its employees, but also by its management. In other words, the CFPB expects a corporate culture of compliance - a culture that starts at the highest levels and finds its way down through the ranks and across business lines. In that vein, the CFPB expressed limited tolerance for a lack of appreciation by management of the importance of compliance policies and procedures. Thus, supervised entities should expect heightened attention in the areas of training and implementation of compliance programs by examiners.

The next observation is that regardless of the nature, size, or complexity of a financial institution's consumer business, compliance management activities in the consumer finance space must be a priority. The Bureau's Supervision and Examination Manual demands nothing less.²⁶ Nevertheless, CFPB examiners were seeing instances where CMS was wholly lacking across an institution's consumer financial portfolio. As a result, the Bureau found that these institutions had no means to address risks presented by their lines of business.²⁷

This finding by the Bureau is some of the best evidence that large banks cannot expect business as usual when it comes to supervision and examinations. These issues on the consumer business side of an institution, which for a number of reasons may not have caught the attention of the prudential regulators in seasons past, are now front and center and prime territory for correction, restitution and fines.

This finding should also send shivers through the spines of management at supervised non-banks. A compliant CMS and one that will satisfy the CFPB cannot be created and implemented overnight. This means that nonbanks not previously subjected to examination must ensure that compliance is prioritized and systems are in place if possible prior to examination.

Also included in the Supervisory Highlights are comments concerning deficient fair lending compliance programs and observations by the CFPB of some "common features" its examiners had identified in "well developed" programs. Supervised entities should review this list of eight "common features," with the anticipation that examiners will be looking for them, with some potential leeway dependent upon an entity's size and complexity.²⁸

Concerning affiliates or third party service providers,²⁹ the CFPB echoed its prior guidance.³⁰ Along that line, the CFPB expressed limited tolerance for inadequate programs that fail to oversee and to effectively manage the relationship to ensure compliance with Federal consumer financial law.³¹

What does this boil down to? Well, if we use the American Express Consent Orders³² as an example, it means that supervised entities need to have effective monitoring, training, record-keeping and audit procedures to properly review relationships in place on their consumer business side. Procedures should also be in place for promptly addressing consumer complaints. Ultimately, the Bureau's

guidance on service providers and its Consent Orders should be reviewed, and where applicable, steps taken to implement its recommendations.

None of this should come as a surprise to anyone who has been following the CFPB's public enforcement actions. Using the American Express Consent Orders again as an example,³³ which themselves did not escape the Bureau's commentary in the Supervisory Highlights, one sees findings with regards to board and management oversight, compliance programs, audit programs, and compliance office staffing, as well as oversight of service providers. The Bureau demanded numerous additional affirmative actions related to CMS, and for that reason, the Consent Orders are definitely worth a read or two.

That is not all - there is more to the Supervisory Highlights. In brief, the report goes on to separately discuss the "numerous violations of Federal consumer financial law" discovered through the CFPB's non-public activities, and then goes on to highlight those that resulted in public actions, e.g., the Capital One Bank, (USA), N.A., Discover Bank, and the American Express entities actions.³⁴ To that point, the CFPB noted that those public actions addressed, among other things, issues related to vendor risk management programs, implementation of effective CMS and/or compliance management deficiencies.³⁵

Yet, some discovered violations did not result in public actions. Those included violations of the CARD Act,³⁶ and violations related to credit reporting or mortgage originators.

At bottom, compliance is king. The Supervisory Highlights should be received as a policy statement on the CFPB's CMS expectations and its tolerance level for days ahead.

What are the Prudential Regulators Saying About This?

In recent months, there has been much postulation and water cooler talk by industry observers that the prudential regulators do not want to take a sideline to the CFPB, or look like they are not fulfilling their mandate in light of all the recent activity by the CFPB. Whether they are right, the reality on the ground is that the prudential regulators are toughening their stance on CMS, particularly in the consumer finance space. And while the CFPB's and the prudential regulators' respective mandates clearly differ, they converge at times, particularly in the area of CMS in the consumer finance space. Even more than that, the prudential regulators are utilizing the CFPB as an ally who can bolster their efforts. Surely all one has to do is examine the Consent Orders and public statements by the prudential regulators in the latter half of 2012 to reach this conclusion.

For instance, the OCC participated with the CFPB in the public enforcement against Capital One Bank, (USA), N.A. The FDIC participated with the CFPB in the public enforcement action against Discover Bank. And the FDIC, the OCC, and the FRB, as well as the Utah Department of Financial Services all participated with the CFPB in the public enforcement action against the American Express entities.³⁷

In each of those actions, the prudential regulators were playing back-up to the CFPB in the area of Federal consumer financial law, as required by Dodd-Frank.³⁸ Nonetheless, working with the CFPB as an ally, they were still able to seek restitution and civil monetary penalties, based on their power to enforce Section 5 of the FTC Act.³⁹ In addition, in the Discover Bank and American Express actions, the prudential regulators also made statements concerning unsafe and unsound banking practices.

But wait - there is even more enforcement activity going on. While Dodd-Frank gave the CFPB

primary enforcement authority with regards to Federal consumer financial law over large banks, the prudential regulators remain the primary enforcers when it comes to small banks, e.g., institutions with less than \$10 billion in assets.⁴⁰ In exercising this authority, the FDIC, in August 2012, brought a public enforcement action against The Bancorp Bank (Bancorp) and its affiliate, Higher One, Inc., (Higher One)⁴¹ for alleged unsafe or unsound banking practices and unfair and deceptive practices in violation of Section 5 of the FTC Act.

In a nutshell, the FDIC claimed that Higher One and Bancorp were operating a student debit card account program that was charging students multiple nonsufficient fund fees on a single transaction, and allowing them to remain overdrawn over a period of time resulting in a continued accrual.⁴² As a consequence, Higher One was ordered to provide restitution to approximately 60,000 students and pay a civil money penalty in the amount of \$110,000. Bancorp was fined \$172,000.⁴³ In addition, both Consent Orders included significant compliance related mandates. Higher One was required to institute "a sound compliance management system," and Bancorp was required to take several steps, including improving its CMS, increasing its board oversight of compliance mandates echo the requirements contained in the CFPB joint enforcement actions mentioned above.

The CFPB's policy statements on CMS and its waning tolerance have in many ways been echoed by its prudential regulator counterparts in recent days as well. For instance, the Comptroller of the Currency has not been shy about the heightened expectations for corporate governance and oversight, and his agency's change of tone, in comparison with pre-financial crisis days.⁴⁵ For example, in an interview a few days following some meetings with large banks in early November 2012, Comptroller Curry acknowledged and affirmed the industry's perceived change of tone, and added that the OCC will not hesitate in bringing public action where warranted, as "[I]t's important for the public to know that regulators are doing their job."

That same day Curry spoke to an audience at The Clearing House's Second Annual Business Meeting and Conference wherein he reiterated the OCC's higher expectations for days ahead.⁴⁷To that end, he noted that at the very core of the heightened expectations is "excellence in corporate governance."⁴⁸

The FDIC is also a part of this compliance caravan. The newly appointed Vice Chairman of the FDIC, Thomas Hoenig, expressed a similar sentiment at a speech he gave in September 2012.⁴⁹ In that speech he acknowledged a failure by supervisory authorities in their role of overseeing the financial markets. And in response to those past mistakes stated that, "there will be a clearer line of sight for carrying out our supervisory responsibilities."⁵⁰ This means a return by the regulators to the job of examining banks for "safety and soundness," and "assuring compliance with established rules."⁵¹

Is This All Starting to Sound Like a Recurring Theme?

While mandates differ between the CFPB and the prudential regulators, the change of tone across the Capitol City is the same. Compliance is king and the regulators' tolerance for CMS violations is decreasing. Add to this mix the ingredient of heightened attention to the consumer finance business lines by the CFPB's examiners - an area that the prudential regulators are allied with the CFPB - and one has a perfect recipe for correction, restitution and fines. Both banks and supervised non-banks should expect to see increased activity by their examiners in these areas in the days ahead.

¹ See CFPB's Supervisory Highlights: Fall 2012, released October 31, 2012, http://files.consumerfinance.gov/f/201210_cfpb_supervisory-highlights-fall-2012.pdf

2 See Remarks by Thomas Curry, Comptroller of the Currency, Before The Clearing House, Second Annual Business Meeting & Conference, New York, NY, November 15, 2012.

3 See http://www.gtlaw.com/News-Events/Publications/Alerts/165350/Two-is-Stronger-than-One-Joint-EnforcementActions-Trend-Spotting-in-the-CFPBs-Recent-Enforcement-Activity for background on the supervisory authority of the CFPB a discussion concerning the Capital One Bank, Discover

Bank and American Express Joint Enforcement Actions and Consent Orders.

4 See Remarks by Thomas Curry, Comptroller of the Currency, Before The Clearing House, Second Annual Business Meeting & Conference, New York, NY, November 15, 2012, http://occ.gov/news-issuances/news-releases/2012/nr-occ-2012-165.html; and *New J.P. Morgan Jam*, WSJ, November

15, 2012, by Fitzpatrick, D., Sidel, R.,

http://online.wsj.com/article/SB10001424127887324556304578119511772046522.html?KEYWORDS=Thomas+Curry 5 See http://www.gtlaw.com/News-Events/Publications/Alerts/163055/Consumer-Financial-Protection-Bureaus-First-MajorEnforcement-Action-and-What-the-210-Million-Settlement-Means-for-You and http://www.gtlaw.com/News-Events/Publications/Alerts/165350/Two-is-Stronger-than-One-Joint-

Enforcement-Actions-Trend-Spotting-in-the-CFPBsRecent-Enforcement-Activity. 6 See Sections 1025(c) and 1061, of Title X of Dodd-Frank.

7 Pursuant to Section 1024(b)(1), of Title X of Dodd-Frank, the CFPB has supervisory authority over certain non-depository institutions including residential mortgage brokers and servicers, private education lenders, payday lenders, and certain "larger participants," which include large debt

collectors and credit reporting agencies, and other nonbanks that the Bureau determines to pose a risk to consumers in the area of consumer financial

products or services.

8 The CFPB, created by Title X of Dodd-Frank, was given primary enforcement authority, (Sec. 1025 (c), Title X) and exclusive supervisory authority (Sec. 1025 (b), Title X) over large banks, *e.g.*, banks with over \$10 billion in assets, concerning compliance with Federal consumer financial law.

Notwithstanding this authority, the prudential regulators still wield significant power (Sec. 8(i)(2) of the Federal Deposit Insurance Act of 1933 as

amended (12 U.S.C. 1818 (i)(2)) to impose civil penalties against an insured depository institution or institution-affiliated party for a violation of other

laws or regulations, including Section 5 of the Federal Trade Commission Act. Section 1025(c) of Title X of Dodd-Frank, mandates the CFPB's

9 See FN 8.

10 See Section 1002(14) of Title X of Dodd-Frank. "Federal consumer financial law," includes: 1) the provisions of Title X, such as Sec. 1031's prohibition of unfair, deceptive or abusive acts or practices ("UDAAP"); 2) the enumerated laws found at Sec. 1002(12), which include the Alternative

Mortgage Transaction Parity Act of 1982, the Consumer Leasing Act of 1976, the Electronic Fund Transfer Act, the Equal Credit Opportunity Act, the

Fair Credit Billing Act, the Fair Credit Reporting Act, the Home Owners Protection Act of 1998, the Fair Debt Collection Practices Act, subsections (b) -

(f) of section 43 of the Federal Deposit Insurance Act, sections 502 - 509 of the Gramm-Leach-Bliley Act, the Home Mortgage Disclosure Act of 1975,

2008, the Truth in Lending Act, the Truth in Savings Act, section 626 of the Omnibus Appropriations Act, 2009, and the Interstate Land Sales Full Disclosure Act; 3) the laws for which authorities are transferred under Subtitles F and H; and 4) any rule or order prescribed by the Bureau under Title X, enumerated consumer law or authorities transferred under subtitles F & H. Federal consumer financial law does NOT include the Federal Trade Commission Act (FTC Act). However, the CFPB does have a parallel power to Section 5 of the FTC Act, to stop unfair, deceptive or abusive acts or practices (UDAAP) found at Sections 1031 and 1036 of Title X. Further, the CFPB, per Section 1061 of Title X, may enforce a rule prescribed by the FTC under the FTC Act, with regards to an unfair or deceptive practice, to the extent such rule applies to a covered person or service provider as defined by Section 1002 of Title X.

11 15 U.S.C. Section 45(a)(1).

12 See CFPB Press Release, "CFPB probe into Capital One credit card marketing results in \$140 million consumer refund," dated July 18, 2012, http://www.consumerfinance.gov/pressreleases/cfpb-capital-one-probe/

13 See CFPB Press Release, "CFPB orders American Express to pay \$85 million refund to consumers harmed by illegal credit card practices," dated October 1, 2012, http://www.consumerfinance.gov/pressreleases/cfpb-orders-american-express-topay-85-million-refund-to-consumers-harmed-by-illegal-

credit-card-practices/; and CFPB and FDIC Joint Press Release, "Federal Deposit Insurance Corporation and Consumer Financial Protection Bureau

Order Discover to Pay \$200 Million Consumer refund for Deceptive Marketing," dated September 24, 2012,

14 See In the Matter of: Capital One Bank, (USA) N.A., 2012-CFPB-0001, Consent Order, and In re the Matter of Capital One Bank (USA) N.A., (Comptroller of the Currency), AA-EC-2012-63, Consent Order of a Civil Money Penalty.

15 See In the Matter of DISCOVER BANK, GREENWOOD, DELAWARE, (Insured State NonMember Bank), Docket Nos. FDIC-11-548b; FDIC-11-551k & 2012 CFPB-0005; Joint Consent Order, Order for Restitution, and Order to Pay Civil Money Penalty.

16 See In the Matter of: American Express Bank, FSB, Salt Lake City, Utah, 2012 CFPB-0003, Consent Order, Order for Restitution, and Order to Pay

Civil Money Penalty; In the Matter of American Express Bank, FSB, Salt Lake City, Utah, (Comptroller of the Currency), AA-EC-116, Consent Order; In the Matter of American Express Bank, FSB, Salt Lake City, Utah, (Comptroller of the Currency), AA-EC-2012-117, Consent Order for a Civil Money Penalty; In the Matter of American Express Travel Related Services Co., Inc., 2012-CFPB-0004, Consent Order, Order for Restitution and Order to Pay

Civil Money Penalty; In the Matter of American Express Company, New York, New York, and American Express Travel Related Services Co., Inc., New York, New York, (Board of Governors) 12-066-B-HC, 12-066-CMP-HC, Consent Order and Order of Assessment of a Civil Money Penalty Issued Upon Consent Pursuant to the Federal Deposit Insurance Act, as Amended; In the Matter of American Express Centurion Bank, Salt Lake City, Utah (Insured

State Nonmember Bank), Stipulation and Consent to the Issuance of a Joint Consent Order, Joint Order for Restitution, and Joint Order to Pay Civil

Money Penalty, FDIC -12-315b, FDIC -12-316k, 2012-CFPB-0002; and In the Matter of American Express Centurion Bank, Salt Lake City, Utah

(Insured State Nonmember Bank), FDIC - 12-315b, FDIC -12-316k, and 2012 CFPB-0002, Joint Consent Order, Joint Order for Restitution, and Joint

Order to Pay Civil Money Penalty.

17 See CFPB's Supervisory Highlights: Fall 2012, released October 31, 2012, http://files.consumerfinance.gov/f/201210_cfpb_supervisory-highlights-fall-2012.pdf

18 See Id.

19 See Id.

20 See Id.

21 See Id. at 4, which reports that it discussed its work completed between July 2011 and September 2012, a 14 month span.

22 See New J.P. Morgan Jam, WSJ, November 15, 2012, by Fitzpatrick, D., Sidel, R.

23 See CFPB's Supervisory Highlights: Fall 2012, released October 31, 2012, http://files.consumerfinance.gov/f/201210_cfpb_supervisory-highlightsfall-2012.pdf

24 The specific section discussing CMS is broken down into three component parts: comprehensive CMS deficiencies, affiliate and third party service provider oversight deficiencies, and deficient fair lending compliance programs. See CFPB's *Supervisory Highlights: Fall 2012*, released October 31,

2012, http://files.consumerfinance.gov/f/201210_cfpb_supervisoryhighlights-fall-2012.pdf

25 See CFPB's Supervisory Highlights: Fall 2012, released October 31, 2012, http://files.consumerfinance.gov/f/201210_cfpb_supervisory-highlightsfall-2012.pdf 26 See CFPB Supervision and Examination Manual, CMR, V.2, October 2012.

27 See CFPB's Supervisory Highlights: Fall 2012, released October 31, 2012, http://files.consumerfinance.gov/f/201210_cfpb_supervisory-highlightsfall-2012.pdf

28 See *Id.* at 6. In a nutshell the list includes: an up-to-date fair lending policy statement, regular training, ongoing monitoring for compliance with fair lending and other policies and procedures, review of lending policies for potential fair lending violations, regular statistical analysis of loan data for

disparities, regular assessment of the marketing of loan products and meaningful oversight of fair lending compliance by management and where

applicable the board of directors.

29 "Service Providers," include any person who "provides a material service to a covered person in connection with the offering or provision by such covered person of a consumer financial product or service, including a person that -- (i) participates in designing, operating, or maintaining the consumer

financial product or service; or (ii) processes transactionsrelating to the consumer financial product or service (other than unknowingly or incidentally

transmitting or processing financial data in a manner that such data is undifferentiated from other types of data of the same form as the person transmits

or processes)." Sec. 1002(26). Regarding examinations or requiring of reports by service providers, Sec. 1024(e) and 1025(d), state that the Bureau

shall coordinate with the appropriate prudential regulator as applicable. Thus, under Title X, service providers are to be subject to the authority of the

30 See CFPB Bulletin 2012-03, April 13, 2012, at http://files.consumerfinance.gov/f/201204_cfpb_bulletin_serviceproviders.pdf. See also ADD link to Alert, The Consumer Financial Protection Bureau's First Major Enforcement Action, and What the \$210 Million Settlement Means for You, for a

discussion on the guidance.

31 The Bureau has directed financial institutions to develop and implement programs that include risk-based procedures for the retention and monitoring of service provider relationships, as well as policies and procedures to monitor and test for compliance. See *CFPB's Supervisory Highlights: Fall 2012*,

released October 31, 2012, http://files.consumerfinance.gov/f/201210_cfpb_supervisory-highlights-fall-2012.pdf. 32 See FN 16.

33 See FN 16.

34 See FNs 14-16.

35 See CFPB's Supervisory Highlights: Fall 2012, released October 31, 2012, http://files.consumerfinance.gov/f/201210_cfpb_supervisory-highlightsfall-2012.pdf.

36 Specifically issues related to 12 CFR 1026.51(b)(2), and 12 CFR 1026.59.

37 Details concerning these public enforcement actions were discussed in our prior Alerts: http://www.gtlaw.com/NewsEvents/Publications/Alerts/16305 5/Consumer-Financial-Protection-Bureaus-First-Major-Enforcement-Action-and-What-the-210-Million-Settlement-Means-for-You and http://www.gtlaw.c

om/News-Events/Publications/Alerts/165350/Two-is-Strongerthan-One-Joint-Enforcement-Actions-Trend-Spotting-in-the-CFPBs-Recent-Enforcement-

Activity.See also FNs 14-16, for cites to the Consent Orders. 38 See Section 1025(c), of Title X, of Dodd-Frank.

39 CFPB found violations of Sections 1031 & 1036 of Title X, whereas the prudential regulators cited violations under the mirror provision found at Section 5 of the FTC Act. With regards to large banks, the prudential regulators have maintained their power under Sec. 8(i)(2) of the Federal Deposit

Insurance Act of 1933 as amended at 12 U.S.C. 1818 (i)(2), to impose civil penalties against an insured depository institution or institution-affiliated party

40 See Section 1026 (d), of Title X, of Dodd-Frank.

41 See In the Matter of The Bancorp Bank, Wilmington, Delaware, (Insured State NonMember Bank), Docket Nos. FDIC-11-698b; FDIC-11-703k; & In the Matter of Higher One, Inc., New Haven, Connecticut, As an Institution-Affiliated Party of The Bancorp Bank, (Insured State NonMember Bank), Docket Nos. FDIC-11-700b; FDIC 11-704k. See also FDIC Press Release, FDIC Announces Settlements With Higher One, Inc., New Haven, Connecticut, and the Bancorp Bank, Wilmington, Delaware for Unfair and Deceptive Practices, dated August 8, 2012, http://www.fdic.gov.news.news.press.2012/prl2092.html.

42 See FDIC Press Release, FDIC Announces Settlements With Higher One, Inc., New Haven, Connecticut, and the Bancorp Bank, Wilmington, Delaware for Unfair and Deceptive Practices, dated August 8, 2012, http://www.fdic.gov.news.news.press.2012/prl2092.html.

43 See FNs 41-42.

44 See FNs 41-42.

45 See Remarks by Thomas Curry, Comptroller of the Currency, Before The Clearing House, Second Annual Business Meeting & Conference, New York, NY, November 15, 2012; and New J.P. Morgan Jam, WSJ, November 15, 2012, by Fitzpatrick, D., Sidel, R.

46 See New J.P. Morgan Jam, WSJ.com, November 15, 2012, by Fitzpatrick, D., Sidel, R.

47 See Remarks by Thomas Curry, Comptroller of the Currency, Before The Clearing House, Second Annual Business Meeting & Conference, New York, NY, November 15, 2012; and see Remarks by Thomas Curry, Comptroller of the Currency, Before the Massachusetts Affordable Housing

Alliance, Boston, Massachusetts, December 3, 2012. 48 *Id*.

49 See Speech by Thomas M. Hoenig, Director (appointed Vice Chair on November 30, 2012), Federal Deposit Insurance Corporation, Delivered to the Exchequer Club, Washington, D.C., September 19, 2012, http://www.fdic.gov/news/news/speeches/chairman/spsep1912.html.

50 *Id*.

51 *Id*.

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